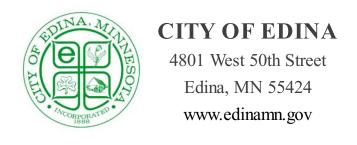
# Agenda Planning Commission Work Session City of Edina, Minnesota City Hall, Community Room

## Wednesday, November 16, 2022 5:30 PM

- I. Call To Order
- II. Roll Call
- III. Development Review Process
- IV. Accessory Dwelling Units
- V. Adjournment

The City of Edina wants all residents to be comfortable being part of the public process. If you need assistance in the way of hearing amplification, an interpreter, large-print documents or something else, please call 952-927-8861 72 hours in advance of the meeting.



**Date:** November 16, 2022 **Agenda Item #**: III.

To: Planning Commission Work Session Item Type:

Report and Recommendation

From: Addison Lewis, Community Development

Coordinator Item Activity:

Subject: Development Review Process Discussion

#### **ACTION REQUESTED:**

None

#### **INTRODUCTION:**

Initiative #3 on the Planning Commission's 2022 Work Plan is to "review and recommend possible changes to the development review process including sketch plans, public feedback, and public hearings". At the work session, Commissioner Lori Olson will give a presentation on this topic and lead a discussion on possible recommendations.

#### **ATTACHMENTS:**

Staff report

Presentation

Public Hearing Current Timeline Handout

Development Review - City Comparison Table

## **STAFF REPORT**



Date: November 16th, 2022

To: Chair and Commissioners of the Planning Commission

From: Addison Lewis, Community Development Coordinator

**Subject:** Development Review Process

#### Information / Background:

Initiative #3 on the Planning Commission's 2022 work plan is to "review and recommend possible changes to the development review process including sketch plans, public feedback, and public hearings". Commissioner Lori Olson is the lead commissioner for this initiative. City staff compiled research on the development review process for Edina in comparison to several nearby communities, which is provided in the attached table. Staff met with Commissioner Olson to review this information and a few things stood out:

- The number of required public hearings for PUD approval varies from just one in St. Louis Park, Hopkins, Eagan, and Plymouth to four in Golden Valley and Wayzata.
- Concept/sketch plan review is a required review stage for PUDs in Hopkins and Wayzata though
  there are still just two review stages in those communities.
- Eden Prairie and Plymouth require just one review stage for PUDs.
- Edina is the only community to require 1,000-foot mailed notice. All other cities require 500 feet at most, except Plymouth, which requires 750 feet.

The following were identified as preliminary recommendations for the Commission to consider:

- Consider removing the public hearing for applications that are site plan review only. Offering a
  public hearing implies to the public that there is opportunity to influence the outcome. Since a site
  plan review is limited to confirming whether a development complies with the code, there is very
  little discretion involved.
- Consider removing one of the public hearings for PUDs, either at the Planning Commission or City Council.
  - Removal of the public hearing at the Planning Commission meeting would potentially minimize the political influence on the Planning Commission's recommendation and allow it to focus its recommendation on consistency with the Comprehensive Plan and zoning

STAFF REPORT Page 2

ordinance. It would remove the burden on residents from feeling like they need to show up to both public hearings and it would decrease the length of Planning Commission meetings.

Removal of the public hearing at the City Council meeting would allow the City Council to review all public hearing comments ahead of time so that it can take action on the same night a PUD is introduced. This would decrease the length of time from application to final approval, which is often cited as a cost by developers. It would decrease the length of City Council meetings, which are often longer than Planning Commission meetings, and remove the burden on residents from feeling like they need to attend both public hearings.

At the work session, Commissioner Olson will lead a discussion on the development review process and recommended changes to be considered by the Commission.



# Development Review Process

November 16th, 2022

# Background



## PC Work Plan

 Initiative #3: Review and recommend possible changes to the development review process including sketch plans, public feedback, and public hearings

## People don't know when or how to participate

Communication method for notices are not clear

Process is complicated

The decision to be made is unclear

# People are unable to participate

Time, location and number of public meetings

Frustrating and difficult for residents to attend multiple meetings on same topic

# People don't trust the process

Public hearings occur at the end of the process

Late meetings look and feel less transparent

Individuals who commented in the past don't feel like their participation mattered



What we know about barriers to participation

\*Source, International Association for Public Participation





- Public Hearing (required)
  - Attend public hearings
  - Call in to public hearing
  - Better Together website
  - Leave a voicemail
- Correspondence (optional)
  - On-line correspondence form
  - Email city staff
- Developer (optional)
  - Neighborhood meeting hosted by developer

# Identify Goals

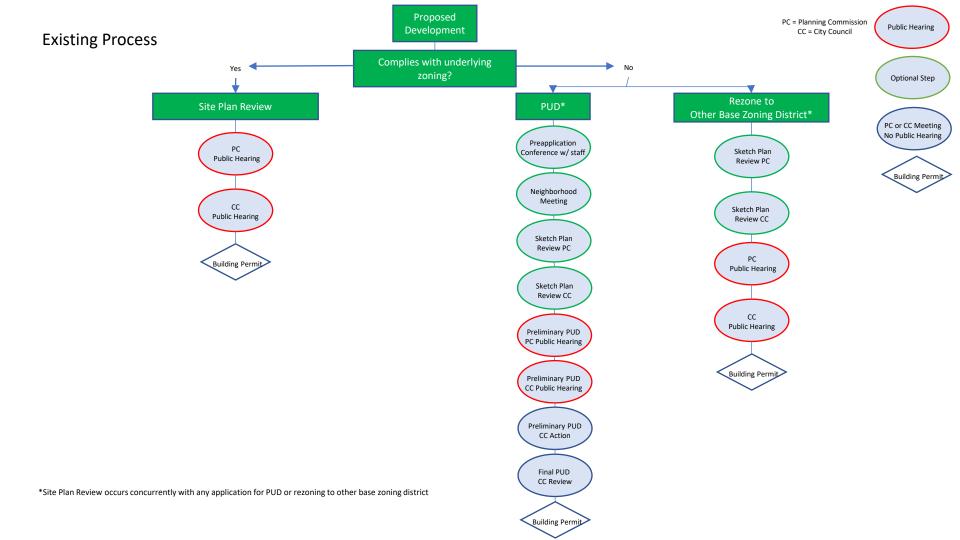
- Streamline process?
- Improve engagement?
- More predictability?
- Improve equity?
- Others?

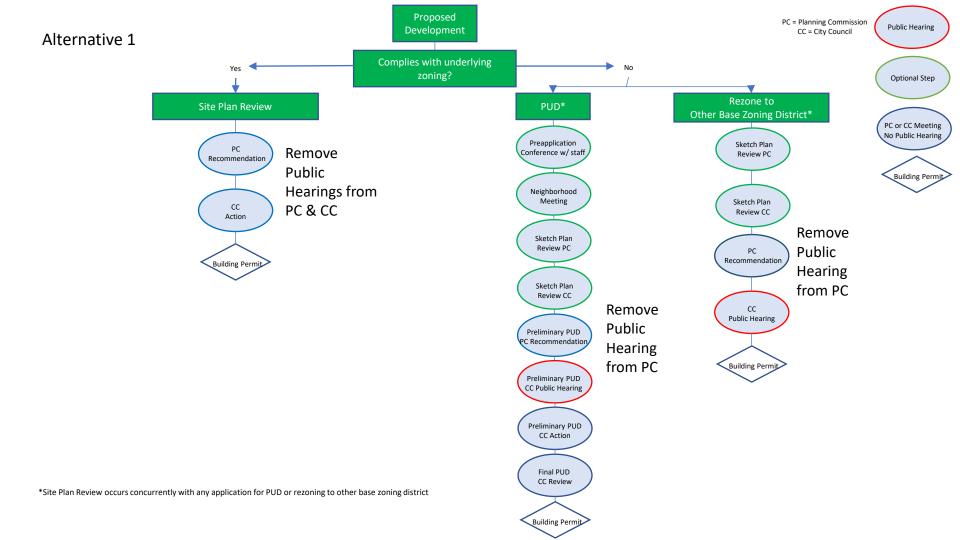


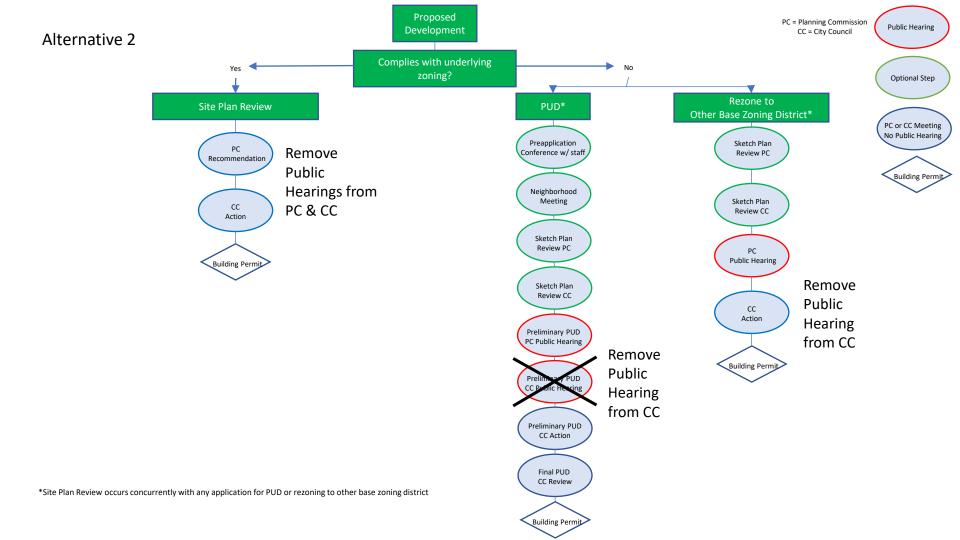
## Possible Recommendations



- Eliminate public hearings for projects that only require site plan review.
- Conduct one public hearing at either the Planning Commission or City Council for PUDs and rezonings.







# Questions for City Council

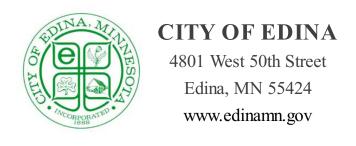


## Public Hearing Current Process Timeline

Public Hearing Workflow								
Monday	Tuesday	Wednesday	Thursday	Friday	Sat	Sun		
Key  = On-line public hearing  = Comment deadline  = In-person Public Hearing	= Comment period closed; no more comments included in final record			Public Hearing Notice Mailed Public Comment Period Opens	2	3		
Day 4	Day 5	Day 6	Day 7  Public Comment Report completed for Planning Commission packet	Day 8  Planning Commission Packet Published	9	10		
Day II	Day 12	Day 13  Planning Commission in-person Public Hearing  Public Comment to-date report emailed to commission	Day 14	Day 15	16	17		
Day 18	Day 19	Day 20	Day 21	Day 22	23	24		
Day 25  Public Comment Report  Completed for City Council  packet	Day 26	Day 27	Day 28	Day 29  City Council Meeting Packet Published	30	31		

Day 32	Day 33	Day 34	Day 35	Day 36	37	38
	City Council in-person Public Hearing					
Day 39	Day 40	Day 41	Day 42	Day 43	44	45
Public Hearing Closes/Public Comment Period Closed				City Council Meeting Packet Published		
Public Comment Report Completed for Meeting Packet		blic Hearing ess Complete				
Day 46	Day 47  City Council Meeting  Final Decision					

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		Sketch Plan Site Plan Environ		Recoving to Other Rase Zoning Cristrics					Preliminary PUD							Sui PUS												
	Offerthetch Flan	Charge fee for Sketch Plan	Recommended information	No. of Contract of	PC Review	e/ CC Revie	ew/ No		thous minor changes nonitratively	Lance of Assertant	Neighborhood Meeting Required	PCReview/Public Heating	CC Review / Public Mearing	Nation Requirement	Requires little Files	Allow minor changes administratively	Lance of Assertant	Pre-application meeting with City 33df Sequired	Neighborhood Meeting Required	PC Review / Public Hearing	CC Review /	Notice Requirement	Allow minor changes administratively	PC Brylew / Public Hea	ins CC Brylew / Public Heading	Allow preliminary and final PUD to be reviewed simultaneously?	Laure of agentual	Comments
Miss	166	No	366	Broowaged, no	trequired Tes/Ye	Yes/to	н 1,00	00feet	THE .	Zyear. May be extended by Lyear upon written request.	Encouraged, not required	tes/fres	Techtoc	1,000 feet	166	196	2 years. May be extended by 3 year upon written request	366	Sncouraged, not required	Tes/Yes	Vec/706	1,000 feet	766	No/No	10C/No	Tes	Palluwing Final Site Plan approval, 2 years. Site be extended by 2 year upon written request	City Council does not take action on Prohimstay PLID the came night of the public hearing. It is taked and acted on at the following meeting.
St. South Park	765	No	No.				NOTE	scinato			No	Tes/Nes	Yeqhia	moleet	No	N/A (site planned required)	N/X/stle plan not required	Encouraged, not required	YHS	Tes/Tes	Tes/No	330 feet	706	No/No	Yes / No	Tes	185 days between preliminary PAD approval and final PAD application	
Minetaska	766	No	766	760	Yesqine	- Najbe		Direct		Construction or initiation of the use by no later than two-lender IS of the following year. May be stended by I year upon written request up to its	Encouraged, sametimes required	Tec/Yes	vegtea	applied	No	N/A (site planned required)	To it forth plan not required	No	Incavaged, corretines required	Tel/Tel	Tes/No	400 feet	No, requires requirity vote of the Planning Commission	Tos/fes	YHQ760	Tes	If application for final oth and bandlesdring plans is not made by December 11 of the year following approxised all anothering (VER), or of all any extension planted by the lot, the Counter may existen the property that county anothering interpretation of property that county anothering interpretation of county of county of the property of the county of the property of the county of the property to the county of the county of the county of the property to the county of the county of the property to the county of the county of the property to the county of the county of the property to the county of the county of the property to the county of the county of the property to the county of the coun	
Bloomington	Not noted in their obycode but possibly offered informally	No	No.	No	Yeshio	regits	10	I feet	Yes	Zyeas if nobuilding permit is round. May be extended by Tyear upon written request	No	Tes/Nes	Yes/hes	soofees	No	N/A (site planned required)	N/X/cite plan not required)	766	No.	Tes/Tes	Tes/fes	100 feet	701	THE/THE	Yes/No	No.	If a properly owner has not obtained approval of an accounted final development plan within there year after approval of the personner plan, the Council may exceed the perionner plan and personner plan a	
Muhfield	786	Yes (SIRO)	766		Yeq'to	reqits	10 200	I feet	Yes	Construction must begin within one year unless a different time people is approved by the Council. The Council may approve as extension, though the length of the extension or number of extensions is not specified.	No	nec/nec	Yeqhia	moleet	765	YHS	Construction must begin within one year unless a different time period is approved by the Council. The Council may approve an extension, frough the length of the extension or number of extensions in not openfield.	No	No.	nec/mc	Tes/No	330 feet	706	THE/THE	YHÇİSI	Tes	Construction must begin within one year unless a different time period is approved by the Council The Council may approve an extension, though the length of the extension or number of extension Kinds specified.	
Moglifes	796	Yes (\$200)	316	No	Yeq'to	regits	100	Difeet	Yes	A use plan approval expires one-year after it has been granted unless the use for which the approval had been granted is in effect. One extension for one-year can be approved by ctoff. Future extensions are considered by council.	No	tes/tres	Yeqho	morfees	No	N/M (ate plan nat required	N/A (site plan not required)	Tes	No.	Tes/Tes	Tes/No	mofeet	766	N/A.	see commercia)	RecijConcept Plan and Rikal Pla	If substantial development has not occurred within the time frame as specified in the development agreement, the city causal may sective the Planning Commission to instante instanting to the original aloning distinct.	It concept files review it a required stage of the PEO process. No public hearing is required as part of the Consept Files stage but approach must be given to a process of the process of the public stage. The public hearing is required as part of the Consept Files stage is processed in the public stage. The public hearing is processed in the public stage is processed in the public stage is processed in the public stage is the process.  If you was a public stage is the public stage is the public stage is the processed in the consequent and the public stage is the process of the public stage is the processed in the public stage is the public stage.
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GuidenTalley	Not noted in their obycode but possibly differed informativ	No	No.	No	Tes/No	nujto	10 N	tone No	not specified	Nationalist	No	tes/tes	Tec/tec	S00feet	No	N/K (ate plan nat required	N/A (site plan not required)	766	Tel, 100°	Tes/Tes	104/164	100 feet	766	Tes/fes	104/104	No.	Application for Final PUD must be made within 180 days of Preliminary PUD approval. Extensions on 180 days may be made by the Council.	Side Plan Review X only required within the Marel Ste Zanny District.
Eagon	766	Tec (\$250+\$2500 ecoses)	766		major	nuje	10 N	None .	Yes	1600 specified	No.	Tec/Yes	vegles	morfeet	No.	No. futte plan nut required	N/A (site plan not required)	No	No	Tel/Tel	Tec/No	330 feet	No	Nojhio	104/80	No	spin a sparticul of the spinish time period approaching the city for their level between the process of a process of an investigement, the spinish controllers and with a translation as permanent glassical development of their state of an investigement, and investigement of their stable controllers in page with the controllers, processes, and investigement of a planned development of the state processes of the	bits Plan Review is handled by the City Planner. The Planner-may refer a little Plan Review to Planning Commissions and Council for review and comment but at first review. The Planner is the decision maker on little Plan Reviews.
Plymouth	796	Yes (\$300 + \$2,000 estrow)	316	No	regita	regits	200	Difeet	Yes 2	2 years if construction has not commenced. One extension for one year may be approved by the tuning Administrator. Additional extensions may be approved by the Council.	No	tes/tres	Yeqho	750feet	765	YHS	2 years if construction has not commenced. One extension for one year may be approved by the Zaning Administrator. Additional extensions, may be approved by the Council.	760	No.	Tes/Tes	Tes/No	790 feet	766	Northo	No/No	N/A (only one review cycle required)	Priori PUD approval expres one year from date of approval unless the authorized use has commence.  One exhercion of one-year may be approved by the Zoning Administrator. Additional extensions or those longer than a year may be considered by the Council.	ul  Proof PLO Planagoroul is done by the Zorong Administrator
Wayata	Yes	Yes [\$2,080+\$3640+600w]	796	No.	nujec	nujte		n,in	Yes	Nucspealied	No	Tec/fres	vegles	soofees	70%	YHS	Not specified	No	No	Tel/Tel	THE/THE	100 feet	No	Tos/fes	TOG/NOG	Yes(Concept Man and General Flax)	desect Film mattle applied for within Emoths of Canage Files approved wires; an existence is approved by the Canada. A supposed of the Canada. The Canada Files and Canada Files	Collection requirements the Coll very generic. Their end of pips General PED Plan which is contact to the collection requirements for our pretininary PED process and requires a PENDON PE with Commission floating process. This is the last days in the approval of the PED. The final plans are reviewed administratively for compliance with the approved General PED plan.



**Date:** November 16, 2022 **Agenda Item #**: IV.

To: Planning Commission Work Session Item Type:

Report and Recommendation

From: Addison Lewis, Community Development

Coordinator

**Item Activity:** 

Subject: Accessory Dwelling Units Discussion

#### **ACTION REQUESTED:**

None

#### INTRODUCTION:

Initiative #4 on the Planning Commission's 2022 Work Plan is to "Review and recommend ordinance for Accessory Dwelling Unit". Commissioner Quincy Smith will give a brief presentation on this topic and lead the Commission in discussion regarding a possible recommendation.

#### **ATTACHMENTS:**

ADU Presentation

ADU Regulations - City Comparison Table



# Accessory Dwelling Units City Adoption Recommendation

November 16, 2022

Work Plan Team: Quincy Smith, Jimmy Bennett, Lou Miranda

## Overview



- Why ADUs?
- Project Goal and Timeline
- What is an ADU
- Points of Discussion
- Recommendation
- AppendixSWOT Analysis

# Why ADUs



ADUs have been identified in several policy documents, including the Comprehensive Plan, Affordable Housing Strategy Task Force Report, and the Climate Action Plan as a potential tool to primarily address the need for increased housing options for for Edina residents while addressing other city and sustainability goals.

## Work Plan Goal and Timeline



Goal: Review and recommend ordinance for Accessory Dwelling Unit

**Deliverable**: Recommendation to the City Council

Target Completion: End of 2022



**Team Alignment** 

Planning Commission and City Staff members assembled to work on the work plan item.



Draft Recommendation
Development

Planning Commission work group research and draft initial recommendation for ADU development in City of Edina.



Planning Commission Review

Planning Commission review the recommendation and provide their feedback and additional recommendation



City Council Recommendation

Planning Commission work group to present to the City Council for their approval to move forward on the drafting of the ADU ordinance

## What is an ADU?



Accessory dwelling units (ADUs) are *independent permanent independent housing units*, typically (but not always) created on single-family lots through remodeling or expanding the existing home or constructed as a detached dwelling.

An ADU is not a rented out bedroom, nor a temporary structure such as an RV or camper nor structure without a permanent foundation.

## What is an ADU? (Con't)















# What is an ADU? (detached)





Source: City of Portland, OR



Source: Zillow



Source: City of Oakland, CA

## What is an ADU? (above garage)



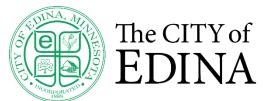
Source: Fernandina Observer



Source: Ben Quie & Sons



Source: White Crane Construction





Source: MinnPost

# What is an ADU? (attached)





Source: CTA Design Builders, Inc.



Source: Streets MN

## Benefits of ADUs



- I. Increase supply of a more affordable housing type. ADUs are more cost effective to build than multi-family on a per unit basis.
- 2. Help older homeowners, single parents, young home buyers, and renters seeking a wider range of homes, prices, rents, and locations.
- 3. Increase housing diversity and supply, providing opportunities to reduce the segregation of people by race, ethnicity and income that resulted from decades of exclusionary zoning.
- 4. Provide homeowners with extra income to meet rising costs.

Source: AARP

# Benefits of ADUs (con't)



- 5. Create convenient living arrangement allowing family members to provide care and support in a semi-independent living situation.
- 6. Provide opportunity for increased security, home care, and companionship for older and other homeowners.
- 7. Reduce burdens on taxpayers while enhancing local property tax base by providing cost-effective means of accommodating development without the cost of building, operating, and maintaining new infrastructure.
- 8. Promote more compact growth to reduce sprawl
- 9. Enhance job opportunities by providing housing nearer to employment centers.

Source: AARP



## Points of discussion

Key topics identified by the workgroup





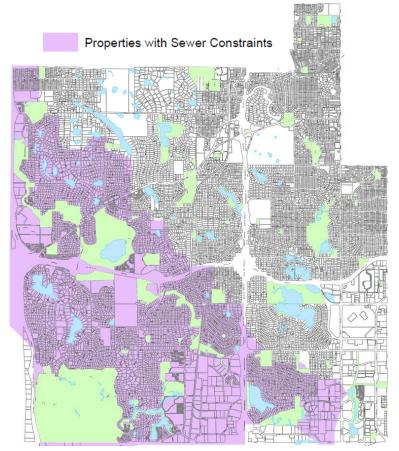
Criteria	Discussion
Owner Occupied	Some neighboring cities have the requirement of the owner be an occupier of either the primary dwelling or the ADU to alleviate any concerns around poor property maintenance.
Sewer capacity	There is sewer capacity concern in the southwest region of the city. As a result, Engineering staff have concerns about growth in this area until sewer capacity is increased. See "Fig A - Sewer Capacity" slide.
Max Allowed	One ADU per single family residence would be in line with the max allowed with neighboring cities.
ADU Type	Allowing all ADU types (attached, detached, internal) would provide options to residents and can increase the potential for more ADU construction in the city. Internal and attached ADUs are least costly whereas detached ADUs would be most expensive.
Size	This size of the ADUs in neighboring cities is between 300-1000 sq. ft. It would be wise for Edina to establish a minimum ADU size standard that would ensure comfortable living space.
Affordability	While ADUs are not commonly income restricted, and thus would not count towards Edina's affordable housing goal, they are intended to provide a new housing option that is relatively more affordable than a single-family home.

## Points of discussion con't



Criteria	Reason
Permitting by Right	Many cities allow ADUs by right while others may require a <i>CUP</i> (Conditional Use Permit) or other means. As a city we need to consider the pros / cons of either approach and determine the best path forward. Architecture, Lawsuits, Historical Preservation Rules etc.
Parking	Parking requirements are considered a barrier to ADU development; however, the City does not allow on street parking for more than six hours or between the hours of 1am - 6am Nov. 1 to Mar. 31. If the City moves forward with an ordinance, it would need to be decided if additional parking should be required that would meet current setback, hardcover or other city ordinances requirements.
WAC and SAC	For internal and attached units, water and sewer are typically provided from existing service lines for the primary dwelling. For detached units, existing service lines may be extended from the primary dwelling or separate services may be provided.
Sale and Subdivisions	While allowed by some cities around the country, most ordinances prohibit the sale of an ADU separate from the primary dwelling.
Building Code	All ADUs would be required to comply with Minnesota State Building Code. Internal and attached ADUs would need to meet a 1-hour fire separation rating for walls between units.

Fig: A - Sewer Capacity





The southwest half of Edina has sewer capacity concerns that would adversely impact services with any additional increase in flow volume. Potential impacted neighborhoods are:

**Presidents** 

Parkwood Knolls

Bresden

Countryside

Indian Hills

Indian Trails

Normandale Park

Creek Valley

Braemar Hills

The Heights

Prospect Knolls

Dewey Hill

Cahill

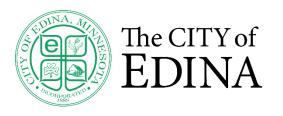
Lake Edina

Pentagon Park

# Recommendation to City Council



In summary, construction costs appear to be the biggest barrier to ADU development. As a neighboring city, Edina may also experience moderate development demand with the issuance of a new ADU ordinance. As an incentive, the city may want to consider incorporating various expense reduction policies as outlined above to increase demand. The planning commission also recognizes the complex code challenges that would need to be addressed within the ordinance to ensure safety while meeting appropriate utility service levels. Communicating the value of ADUs as both an income generator for residents and a vehicle to address an ongoing housing affordability shortage would be necessary. Guided by our Comprehensive, Climate and Housing Plans and through a deliberate, moderate and collaborative approach, an ordinance can be developed that would satisfy residents, developers and the city. The Planning Commission recommends moving forward with the development of an ADU ordinance as the net benefits and opportunities to be gained would outweigh any potential drawbacks.



# Appendix

# **SWOT** Analysis Framework



SWOT is an acronym for Strengths, Weaknesses, Opportunities, and Threats and is a simple but powerful structured planning tool to evaluate a set of competing forces when making a decision.

## Strength

- What are the benefits of ADUs?
- Strengths need to be maintained, built upon or leveraged.

## **Opportunities**

- How can we apply these strengths for maximum benefit?
- Opportunities need to be prioritized and optimized.

#### Weakness

- What are the limitations of ADUs?
- Weaknesses need to be remedied or stopped.

#### **Threats**

- What can impede or derail the development of ADUs?
- Threats need to be countered or minimized.

# **SWOT Analysis**



#### Strength

- Increase affordable housing supply
- Provides homeowners with extra income
- Allows the provision of supportive care
- Provides alternative housing option
- Increases the city property tax base
- Aligns with Comprehensive, Climate Action, and Housing Strategy Plans

#### **Opportunities**

- Regional ADU development leadership
- City tax revenue increase
- Increases collaboration amongst city departments and commissions

#### Weakness

- Construction costs
- City infrastructure limitations
- Not feasible for all dwellings
- Impacts many current city code
- Administrative learning curve
- Community not familiar with ADUs

#### **Threats**

- City aesthetic character change
- Residential congestion (traffic, density)
- Susceptible to legislative changes





Strength	Enhancement
Increase affordable housing supply	Promote through public forums the benefits of ADU development.
Provides homeowners with extra income	Provide resources to make it easier for homeowners to generate additional rental income from their ADU homes.
Allows the provision of supportive care	Partner with local care facilities to provide support for ADU residents in need of supportive care. I.e home care nurses.
Provides alternative housing option	Coordinate with other neighboring cities to align on their ADU ordinances to attract residents needing this alternative housing option.
Increases the city property tax base	Fairly assess dwellings with ADUs for property tax assessments.
Aligns with Comprehensive, Climate Action, and Housing Strategy Plans	Promote ADU development as supportive of other city strategies including the comprehensive plan, climate action plan and housing plans.





Weakness	Mitigation
Planning, Construction and City costs / fees	Waive some or all permitting fees.  Provide free architectural plans and consultative services to interested builders.  Leverage state / city funds or grants to promote the development of ADUs.
City infrastructure limitations	There may be concerns with the sewer capacity in south west half of the city (see Fig A). This can be mitigated with city investments in newer sewer line capacity. There is little concerns with other city infrastructure services such as water line capacity, or electricity.
Not feasible for all dwellings	Although rare, the topography and size of some lots may prohibit building an ADU (attached or detached).





Weakness	Mitigation								
Impacts many current city codes	Leverage the existing building codes and those used for sheds and other property structures to model the ADU setback and height requirements.								
Delayed permitting timelines	Develop standard ADU plans that could speed up the permitting and approval process.								
Administrative learning curve	This program is new for the city however they can leverage existing processes for permitting ADU development.								
Community not familiar with ADUs	Schedule community communication events via multiple channels including public meetings, city sites, social media, city mailings and/or newspapers to share vision, future ordinance and plan for ADU development. Develop an ADU handbook and website so residents can review for more construction information.								





Opportunity	Enhancement
Regional ADU development leadership	Edina's unique demographics can position the city to lead on the architectural design, build process and ongoing administration of ADUs.
City tax revenue increase	ADU development can increase the tax assessed values of homes and increase city tax revenue.
Increases collaboration amongst city departments and commissions	This new housing type option creates opportunity to collaborate more closely with many city departments.





Threats	Mitigation							
City aesthetic character change	As part of the building code ensure setback requirements, building materials, height and other ordinances are maintained for ADU development.  Monitor and report the traffic changes due to ADU development.  Establish a traffic density alert that would initiate a review of ADU density in the city.  Proactively collect and respond feedback from residents on the impact of the AD development to their neighborhoods  Monitor and advocate for ADU development for the city and at state level.  Share ADU ordinances with other Commissions and civic groups such as Edinary Affordable Housing for awareness, exposure and notification of impacts.							
Residential congestion (traffic, density)	Establish a traffic density alert that would initiate a review of ADU density in the city.  Proactively collect and respond feedback from residents on the impact of the ADU							
Adverse legislative changes	Share ADU ordinances with other Commissions and civic groups such as Edina for							

### Neighboring City ADU Comparisons



Criteria	St. Louis Park	Minneapolis	Richfield	Bloomington	Minnetonka
Zoning / Max Allowed	R-1, R-2, R-3. Single family lots / 1	Single family and 2 family zones / 1	R-1/1	R-1, RS-1 / 1	R-1, R-1A, R-2 / 1
No. / Issue	0 since Oct 2020	137 May 2015 - 2019	< 5 since 2015	1 since 2009	61 since 1986
Detached	Attached, Detached, Internal	Attached, Detached, Internal	Must be attached to principal structure or above a detached garage	Yes (newly proposed ordinance)	Attached, Detached, Internal
Min / Max Size	200 sq. ft. / Attached units: <= 40% gross floor area of the single family home Detached: 800 sq. ft. or 25% of rear yard, whichever is less	300 sq. ft. / 1300 sq. ft. or 16% of lot size area	300 sq. ft. / 800 sq. ft.	300 sq. ft. / No max	None / 1,000 sq. ft. or 35% of the floor area of the principal dwelling, whichever is less.
Height	15 ft.	21 ft.	Height of principal residence (or 18 ft if lot is less than 75 ft wide)	Same as principal structure	Up to the roof height of the principal dwelling.

## Neighboring City ADU Comparisons con't



Criteria	St. Louis Park	Minneapolis	Richfield	Bloomington	Minnetonka
Setbacks	Rear: 15 ft. Interior side: 5 ft.	Interior side: 3 ft. Rear: 3 ft.	Same as principal structure if attached. Same as detached garage if above garage	Same as principal structure	Rear and side: ADU height but not less than 15'
Parking	No additional parking required.	Minneapolis has no parking minimums	A minimum of three off- street spaces on the property	No additional parking requirement for ADUs; however, no more than 4 vehicles may be parked outside at any single or two family dwelling unit.	No number of spaces specified but no more than four vehicles may be parked outside on the property.
Ownership	Property must be occupied by the owner as their primary residence. The ADU may not be sold independently of the principal dwelling or be made into a separate tax parcel.	Shall not create a separate tax parcel ID. Does not require the owner to reside at the property. Both the ADU and the principal dwelling can be rented out.	A separate tax parcel may not be created. An owner of the property must live on the lot. Proof of homesteading is required.	May not be subdivided or separated in ownership from the associated single family home. Owner must reside at the property.	The owner of the property must reside at the principal structure or ADU as a primary residence at least 185 days per year. ADUs may not be subdivided or otherwise separated in ownership from the principal dwelling unit.

### Neighboring City Demographics



Criteria	Edina	St. LP	Minneapolis	Richfield	Bloomington	Minnetonka
Population	53,494	50,010	429,954	36,994	89,987	53,781
Households	22,269	23,774	178,886	15,322	35,064	23,293
Households with one or more people 65 years and over	36.9%	24.4%	17.4%	28.3%	33.4%	35.5%
Disability	9%	10%	10.9%	13.8%	12.4%	9.2%
Median income	\$ 108,576	\$ 84,694	\$ 66,068	\$ 70,091	\$ 78,224	\$ 100,363
Income below poverty	4.7%	5.9%	18.3%	7.8%	7.5%	3.5%
Median rent	\$ 1,442	\$ 1,267	\$ 1,078	\$ 1,150	\$ 1,220	\$ 1,467
Cost burdened households	29.3%	25.0%	33.2%	28.1%	26.6%	26.3%

Source: MNCompass

### ADU Build Cost Factors & Est.



Planning Costs	City Costs	Construction Costs	Finishing Costs		
<ul> <li>Architectural drawings</li> <li>Engineer calculations</li> <li>Energy calculations</li> <li>Land surveys</li> </ul>	<ul> <li>Plan check</li> <li>Utility connection fees</li> <li>Building permit</li> </ul>	<ul> <li>Design and plans</li> <li>Structure type</li> <li>Size</li> <li>Conditions of property</li> <li>Conditions of the existing structure</li> <li>Distance and location of utility connections</li> <li>Cost of materials</li> </ul>	<ul> <li>Flooring</li> <li>Doors</li> <li>Windows</li> <li>Cabinetry</li> <li>Tile</li> <li>Stone</li> </ul>		
Est. \$6,000 – \$14,000	Est. \$3,000 – \$11,000	Est. \$229 – \$376 / Sq. ft	Est. \$50 – \$75/Sq. ft.		

- ❖ 500 Sq. ft can cost between \$123,500 \$213,000
- ❖ 1200 Sq. ft can cost between **\$283,800 \$476,200**

### Resources / Links

The CITY of EDINA

- 1. AARP Model State Act and Local Ordinances
- 2. The ABCs of ADUs (AARP)
- 3. Home + home: Twin Cities ADU Guidebook Family Housing Fund
- 4. MNCompass
- 5. Maxfield Housing Study
- 6. ADU Matrix
- 7. Various neighboring city ADU ordinances

												Owner must reside						T	
Bloomington	Allow ADUs Yes	Allow by right Yes	R-1. RS-1	No additional parking requirement for ADUs; however, no more than 4 vehicles may be parked outside at any single or	Allow detached Yes	Max ADUs allowed		960 sq. ft.	Max Height  May not exceed height	Same as principal structure	May not be subdivided or separated in ownership from the associated single family home. Owner must	at property?	Max Bedrooms	Allowed to be rented?  Yes (a rental license is required)	Max Occupancy  Not specified	Must be designed to maintain the outward appearance of one single-family dwelling; the appearance of a two family dwelling	Otheries	ADU Definition  A secondary dwelling unit, but not a manufactured home built on a permanent chassis, located on the same lot as a single-family dwelling unit, either physically attached to, within,	Other Comments
Crystal	Yes	Yes	R-1, R-2	The carrier section of	Yes	1	None	50% of the finished floor area of the home	of principal structure.  22 ft.	Rear: 5 ft. Side: 5 ft. Corner side: 10 ft.	reside at the property.  The ADU may not have a separate PID with the county, Both the ADU and principal dwelling can be rented out.	No	Not specified	Yes (a rental license is required)	Not specified	must be avoided.  Compatible with the exterior materials of the home. Must be constructed on a frost protected foundation.	Must connect to the utility main or to the existing water and sewer connections at a point on the private property.	or detached from the single-family dwelling unit.	Y Must be at least ten feet from principal structure if detached
Eden Prairie  Golden Valley	No Yes	Yes	R-1, R-2	One additional off-street parking space for the ADU is required.	Yes	1	250 sq. ft.	35% of the home's gross floor living area of 950 square fleet, whichever the area being converted shall be included in this calculation of gross living area.	12 ft. for detached	Rear: 10 ft. Side: 10 ft.	The ADU shall not be sold independently of the principal residential develing and may not be a separate tas parced.	Yes	Not specified	Yes (a rental license is required)	Not specified	for attached & internal 1. Exterior changes to the home shall not substantially after the single-family character of the structure. 2. Entrance to the ADU shall face either the side or reary and for deached. 1. Shall be designed and use materials which complement and match the existing principal develling. 2. Hothotopy and the complement and match the existing principal develling. 2. Hothotopy and the complement and match the existing principal develling. 2. Worldword domen shall not face towards adjacent properties to the side or rear.	Utility connections for the ADU shall be provided from the existing principal structure so long as adequate capacity exist or can be provided.	A smaller, independent residential dwelling unit located on the same lot as a stand alone single family home.	A CLIP is required for a detached ADU if the ADU does not meet the same setbacks as required for the principal dwelling. Detached ADU, and be located company to the rare of the same of t
Minneapolis	No Yes	Yes	Allowed on single and two family properties	Minneapolis has no parking minimums	Yes	1	300 sq. ft.	internal/attached: 800 sq. ft. Detached: 3,300 sq. ft. or 16% of lot area, whichever is greater.	21 ft.	Interior side: 3 ft. Rear: 3 ft.	Shall not create a separate tax parcel ID. Does not require the owner to reside at the property. Both the ADU and the principal dwelling can be rented out.	No	Not specified	Ves (a rental license is required)	Not specified	The privary exterior materials shall be disposed, producing, but not illimited to assure, pricks, state, word, correct beard using, or glass. Not less than 5% of the total area of the facale of a distanced until Ecologia and layer padials the state and are window. Exterior stateways are allowed provided that the finish of the nailing matches the finish or trin of the desched accessory develling with. Raw or unfinished number shall not be permitted on a netterior stateway as Raciones and decks also face face an interior disciple. Beaches and colosis, all not face an interior stateway. Raciones and decks also face face an interior stateway of the color of the state of the st		A dwelling unit that is located on the same bit as a principal residential structure to which it is accessory, and that is subordinate in area to the principal dwelling.	Must be at least twenty feet from the principal sturcture if detached
Minnetonka	Yes	No, CUP is required	R-1, R-1A, R-2	No number of spaces specified but no more than four vehicles may be parked outside on the property.	Yes	1	None	1,000 sq. ft. or 35% of the floor area of the principal dwelling, whichever is less.	The highest point may not extend above the highest point of the roof of the principal dwelling.	Rear and side: ADU height but not less than 15'	The owner of the property must reside at the principal structure or ADU as a primary residence at least 185 days per year. ADUs may not be subdivided or otherwise separated in ownership from the principal dwelling unit.	Yes	2	Yes (the city of Minnetonka does not require rental properties to be licensed)	Not specified	constructed on permanent foundation with no wheels.	Must be served by municipal water, municipal sewer, and gas and electric utilities via service lines shared with the principal dwelling.	A secondary dwelling unit located on the same property as a principal dwelling unit, which includes provisions for living independent of the principal dwelling, such as areas for idequing cooling, and sanitation, as determined by the city planner. This definition includes secondar dwelling units attached to or detached from the principal dwelling unit.	,
Richfield	Yes	Yes	R-1	A minimum of three off-street spaces on the property	Must be attached to principal structure or above a detached garage	1	300 sq. ft.	800 sq. ft.	Height of principal residence (or 18 ft if lot is less than 75 ft wide)	Same as principal structure if attached. Same as detached garage if above garage	A separate tax parcel may not be created. An owner of the property must live on the lot. Proof of homesteading is required.	Yes	Not specified	Yes (a rental license is required)	Not specified	Exterior materials must match the structure to which the ADU is attached. No additional entrances facing the public street may be added. No exterior stairways constructed of raw or unfinished		A dwelling unit that is located on the same lot as a principal residential structure to which it is accessory, and that is subordinate in area to the principal dwelling.	The lot must meet current width and depth requirements
St. Louis Park	Yes	Yes	R-1, R-2, R-3. ADUs allowed only on single family lots	No additional parking required.	Yes	1	200 sq. ft.	Attached units: not more than 40% gross floor area of the single family home Detached: 800 sq. ft. or 25% of rear yard, whichever is less	15 ft.	Rear: 15 ft. (5 ft if adjacent to alley) Interior side: 5 ft.	Property must be occupied by the owner as their primary residence. The ADU may not be sold independently of the principal dwelling or be made into a separate tax parcel.	Yes	Not specified	Yes (a rental license is required)	2	Shall be compatible in design and materials to the principal building. Must be located in rear or side yard. Decks and balconies above the ground floor shall not face an interior side yard or rear yard not abutting an alley. Rooftop decks are not allowed.		Not defined	
St. Paul	Yes	Yes	RL-RM2	No additional parking required	Yes	1	None	75% floor area of the primary dwelling	25 ft. or the height of the principal structure, whichever is less	Interior side: 3 ft. Rear: 3 ft.	The ADU shall not be sold separately from the principal dwelling and may not create a separate tax parcel. Both the ADU and the principal dwelling can be rented out.	No	Not specified	Yes (rental properties must be registered)	No more than one household allowed in both the principal u and the accessory unit together household is six (6) or fewer adults, together with the minor their care. (For example, if for adults occupy the principal dwelling unit, only two adults n occupy the ADU.)	A Exterior stairs are not allowed on the front of the building. Exterior stairways shall be built of durable materials that match the finish of the structure to which they are attached. Raw or unfinished lumber shall not be permitted.		Not defined	
Boulder, CO	Yes	Yes	RR, RE, RL, RMX, A, P	One additional space is required for an ADU. An additional space is not required for affordable units.	Yes	1	None	Attached units: 1/3 floor area (1/2 for affordable units) of primary dwelling or 1,000 sq. ft., whichever is less.  Detached: 550 sq. ft. (800 sq. ft. for affordable units)	20 ft. (up to 25 ft. if roof pitch greater than 8:12)	Same as for other accessory structures. Depends on zoning district.	No person shall convey an accessory unit independently of the principal dwelling unit on the lot or parcet. The property owner must reside in the principal dwelling or ADU	Yes	Not specified	Yes (a rental license is required)	One family plus two addition:	Must be architecturally consistent with existing residence and neighboring properties. Additional entrances facing the street must be screened.		A separate and complete single househeeping unit within a detached dwelling unit or within an accessory structure to the principal dwelling unit of the lot or parcel upon which the unit to located, permitted under the provisions of Subsection 9-6-4(s).	In some zoning districts, the number of ADUs is restricted to a percentage (e.g. 20%) of the properties within a distance (e.g. 300 ft.)  ADUs require at least 60 sg. ft. of private open space eduzively for the use of the ADU acceptance. The properties with the The incenties for positing required and additional size of the ADU are offered if the ADU rens at 75% AMI or lower.
Somerville, MA	Yes	No, requires site plan review, which includes two neighborhood meetings. a meeting before the Urban Design Commission, and a public hearing before the Zoning Board of Appeals	NR	1.space per dwelling unit. No parking required if within a transit area.	Yes	1	None	576 sq. ft.	12 ft.	Rear: 3 ft. Interior side: 3 ft.	Backyard Cottagen, are defined as being on the same lot at a principal building type so a separate pared cannot be created. Ordinance does not prohibit sale of the the Backyard Cottage separate from the primary dwelling. Both the Backyard Cottage and the principal dwelling can be rented out.	No	Not specified	Yes (no rental license required)	Not specified		The ADU can have its own utility hookups or be serviced through the primary dwelling.	Backyard Cottage: A small floor plate, detached, accessory building type typically providing space for one [1] small dwelling unit, a home occupation, a playhouse for children, or vehicul parking on the same lot as a principal building type.	underground  If occupied for residential use, must have an automatic sprinkler system unless on a corner lot, a lot with a driveway
Seattle, WA	Yes	Yes	SF5000, SF7200, SF9600, RSL, and Lowrise	No additional parking is required for an ADU.	Yes	2 but no more than 1 can be detached	None	1,000 sq. ft. excluding garage areas, storage areas accessed from the exterior, porches and covered decks less than 25 sq. ft., and gross floor area below grade. Up to 35 sq. ft. can be exempt if designed for bicycle parking.	roof. 22 ft. for	Rear: 5 ft. Side: 5 ft.	The ADU may not be conveyed separately from the primary dwelling. Both the ADU and primary dwelling can be rented. Owner not required to reside on site.	No	Not specified	Yes (a rental license is required)	For lots with 1 ADU: no more ti 8 unrelated people. For lots with 2 ADUs: no more t 12 unrelated people.	If the entrance is located on a façade facing a side lot line or rear too line, the entrance may not be within 10 feet of that bot line an unless that lot line abuts an alley or other public right-of-way.		One or notes rooms that: a. are located within a pricingal dwelling unit or within an accessory structure on the same for as a principal dwelling unit; b. meet the standards of Section 23.44.041, Section 23.45.545, or Chapter 23.47A, as applicable: c. are designed, arranged, and intended to be occupied by not more than one household as for are occupied or vacant.	leading to the Backyard Cottage, or a lot autting an alley.  A second ADU is allowed if the unit either meets a green building standard or meets affordability criteria (80%AMI for at least 50 years).
Pasedena, CA	Yes	Yes		One additional space is required for an ADU. The requirement is waived if within 1/2 mile of a transit stop	Yes	í	150 sq. ft.	For detached: 1,000 sq. ft. for parcels under 10,000 sq. ft.;1,200 sq. ft. for parcels 10,000 sq. ft. or more For attached: 800 sq. ft. or 50% of the floor area of primary dwelling, whicever is greater.	12 ft to top plate and 17 ft to highest ridgeline	Side: 4 ft if ADU is 800 sq. ft. or less; 5-10 ft. if over 800 sq. ft. and depends on lot width Rear 4 ft if ADU is 800 sq. ft. or less; 10 ft. if over 800 sq. ft.	A separate parcel cannot be created and the ADU may not be conveyed independently of the primary dwelling. Both the ADU and primary dwelling can be rented. Owner not required to reside on site, unless it is a junior ADU.	No, unless junior ADU	Not specified	Yes (no rental license required)	Not specified		An ADU 750 sq. ft. or greater shall be charged a Residential Impact Fee in an amount proportional to the square footage in the primary dwelling. The impact fee may be reduced if alfordability criteria are met.	A residential dwelling unit that provides complete independent living facilities for one or more of enemons on the same parcel as a proposed or existing legal single family residence. An accessory dwelling unit shall include permanent provisions that include, but are not limited to, living, sleeping, eating, cooking, and sanitation.	continuous years  Any "mature tree" as defined by Section 8.52.020 in a protected zone shall be replaced at a one-for-one ratio it is
Burlington, VT	Yes	Yes	All single family lots	No additional parking required.	Yes	1	None	900 sq. ft. or 30% of gross floor area of primary dwelling, whichever is greater.	35 ft.	Side: S.ft. if under 15 ft. in height. Otherwise 10% of lot width or average of 2 adjecent lots on either self. Rear: S.ft. if under 15 ft. in height. Otherwise 25% of lot depth, no less than 20 feet.	The owner must live on the property and may occupy either the principal or accessory dwelling unit.	Yes	1 bedroom	Yes (a rental license is required)	2 adults and their minor childr	n	The property must have sufficient wastewater capacity as certified by the Department of Public Works.	A dwelling unit that is clearly subordinate to a single-family dwelling, and has facilities and provisions for independent living, including sleeping, food preparation, and sanitation.	proposed to be removed to construct a new ADU.  If improvious street less than a bearing a property owner can exceed the limit to build a maximum 600 s.g. ft. ADU as long as relieve the barrier foxed by smaller but har are already legally all or over their fox coverage limit. Requires approval by Development Review be barrier foxed by andler but har are already legally all or over their fox coverage limit. Requires approval by Development Review about \$6 \text{Section 5.2.3 } \text{(b) 10.0 } \text{(7 cm)}\$ Ordinancy  Requires a deed restriction be recorded prior to occupancy referencing the conditions of the ADU permit, including that the owner reside on the property.
Highland Park, IL  Evanston, IL	No Yes	Yes	R1, R2, R3, R4, R5. R6	No additional parking is required for an ADU.	Yes	1	None	1,000 and not larger than the	28 ft for sloped roofs and 20 feet for flat and	Side: 5 ft.	Owner does not need to live on the property. Both the	No	Not specified	Yes (a rental license is required)	No more than 1 family	There can only be one entrance on the front facing side of the property and there must be a separate entrance for the ADU. Any exterior stairs to an attached unit must be on the rear side of the	and cannot be connected to the street. An upgrade may be	e A smaller, secondary independent housekeeping establishement located on the same zoning lot as a residential building. ADUs are independently habitable and provide the basic	
Portland, OR	Yes	Yes	Almost all zones, when accessory to a detached single family dwelling, an attached house, or manufactured home. ADUs may also be allowed with duplexes	No additional parking is required for an ADU.	Yes	2 (only 1 on a lot with a duplex)		primary dwelling  75% of living area of primary structure or 800 sq. ft., whichever is less.	mansard roofs  20 feet if principal structure setbacks are met. 15 feet if principal	Side & Rear: 0 ft. if certain criteria met, including overall structure height less than 15 ft	ADU and primary dwelling can be rented.  Owner does not need to live on the property, Both the ADU and primary dwelling can be rented.	No	Not specified	Yes (a rental license is required)	Not specified		capacity for the new ADU.  Applicants have the option of connecting the ADU to existing	requirements of shelter, heating, cooking, and sanitation, and may be internal, estached or testached.  An additional dwelling unit created on a lot with a primary dwelling unit. The additional writt wrather than the primary dwelling unit except when the sectosory dwelling unit is in an existing basement. The accessory dwelling by includes 15 can independent living facilities including provision for sleeping, cooking, and sanitation, and is designed for residential cocupancy by one or more people, independent of the primary dwelling unit. Rother facilities for cooking in the unit are described in Section 2.3 30.10 of the 129. Property and an internal common area accessible to the outside.	
Portland, ME	Yes	Yes	All lots with residential uses	No additional parking is required for an ADU.	Yes	2	None	2/3 the gross floor area of the primary dwelling	18 ft. (Shall not exceed the height of the primary structure)	Rear: 5-25 ft (varies by district and size of structure) Side: 5-16 ft (varies by district and height of structure)	A deed restriction must be recorded that the ADU must remain in common ownership with the primary dwelling.			Yes (a rental license is required)	Not specified	When and ADU is significantly visible from public ways, the building design shall a.) be cearly subordinate to the principal structure(s) in scale and position in relationship with the street and principal structure(s); b.) Not include outside stairways or fire		A dwelling unit subordinate in size to the principal residential structure(s) on a lot and locate either within the principal residential structure(s) or in an accessory structure.	1
Redmond, WA	Yes	Yes	All single family lots	One off-street parking space is required for an ADU. No parking required if within 1/3 mile of transit stop.	Yes	1	None	For detached: 40% of the total square footage of the primary dwelling and the accessory dwelling unit combined, excluding any garage area, and in no case shall it exceed 1,000 sq. ft. Attached: 1,500 sq. ft.	25 ft	Side: 5 ft Rear: 10 ft	An ADU shall not be subdivided or otherwise segregated in ownership from the primary dwelling unit. Either the primary dwelling or ADU must be occupied by an owner of the property.	Yes	Not specified	Yes (rentals of four units or less do not require a rental license).	Not specified	escapes above the ground floor.  Only one entrance on the front of the primary dwelling is permitted (some esceptions allowed). Additional entrances are permitted on the side and rear of the primary structure. Additions to an existing structure or the development of a newly constructed detached ADU shall be designed consistent with the existing facade, roof pitch, siding, and windows of the primary dwellow pitch.		A habitable living unit that provides basic requirements for living, sleeping, eating, cooking, and sanitation. An ADUI saccessory to the primary unit on a lot and may be added to, create within, or detached from the primary single-family dwelling unit.	d
Lake Forest, IL	No, only ADUs existing prior to November 17, 2014 may continue to be used.							The state of the s								dwelling unit.			

Obuged NRI, No.  Yes  Yes  Orage Family Nots  From part ADU bediction  Yes  Orage Family Nots  Orage Family Note Family Note Orace  Orace Family Note Family No	
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